



# **Improvement and Efficient Delivery of Services**

## **Service Level Benchmarks for Water and Sanitation**

**Capacity Building Workshop under  
Gujarat Urban Development Institute**

**Presented by:  
Center for Water and Sanitation (CWAS),  
CRDF, CEPT University**

**June 10, 2025**

**Venue:  
Gujarat Institute of Disaster Management**

**C-WAS** | CENTER  
FOR WATER AND  
SANITATION

**CRDF** | CEPT RESEARCH  
AND DEVELOPMENT  
FOUNDATION

**CEPT**  
UNIVERSITY

# Background for Service Level Benchmarking

- ULBs are responsible to **provide basic services to the citizens as per 74th Constitutional Amendment**, however it has **become challenging** due to rapid growth rate in urban population.
- **Investments** have been made by the Governments **through urban reforms** agenda under various centrally or state sponsored scheme (JNNURM, UIDSSMT, AMRUT, SBM, MPLAD etc.).
- It envisages a shift on focus **from infrastructure creation to outcomes of service delivery**.
- Benchmarking mechanism is a tool to **establish accountability in service delivery** by measuring and **monitoring the performance of ULBs** in providing services.



# Status of Water & Sanitation - Before PAS Implementation

Major urban projects focused mainly on infrastructure creation ... and not on service delivery !!!



Little was known about impact on improvements in service levels, quality, financial sustainability



Data available with ULBs ...but it is paper based and fragmented, not collated, analyzed or reported...

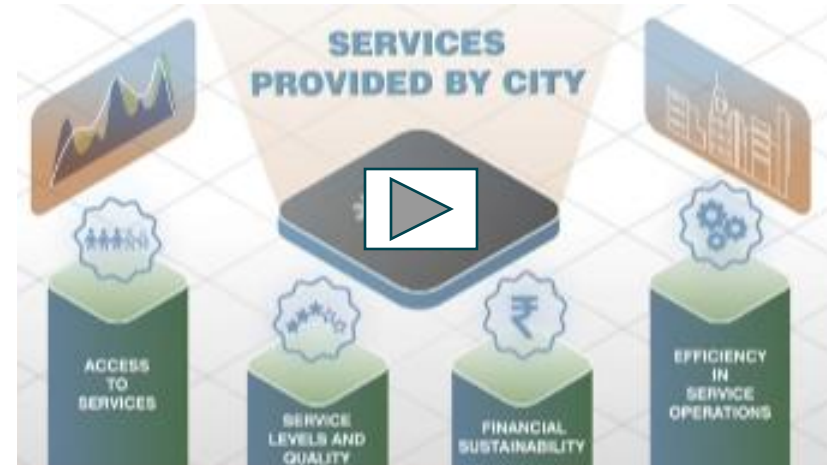


**You cannot improve what you cannot measure!**



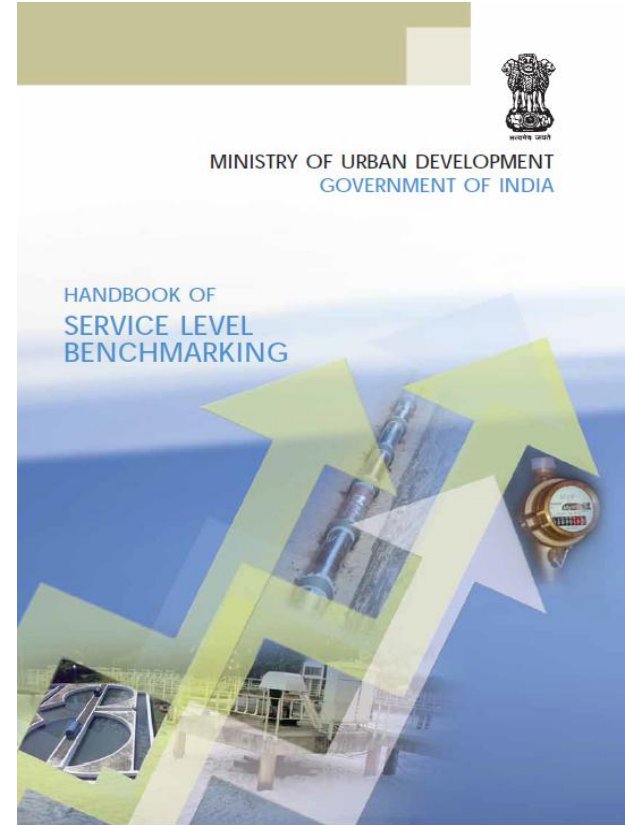
# Why Service Level Benchmarks?

- **Different performance indicators** under different initiatives
- Varying definition or the assessment method
- One-time efforts and **not institutionalized**
- Lack of WASH information **leads to misallocation of resources** and it's difficult to assess impact of past investments
- Need to **move from measurement to performance improvement** and management

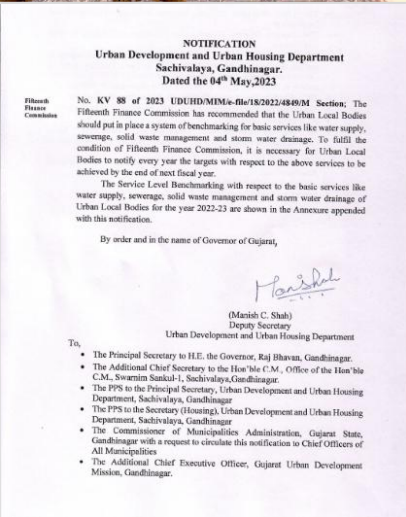


# What are Service Level Benchmarks (SLB)?

- Initiative of the Ministry of Housing and Urban Affairs (erstwhile Ministry of Urban Development) launched in 2009
- 28 standard performance indicators for Urban Water Supply and Sanitation (UWSS):
  - Water supply - 9
  - Sewage - 9
  - Solid Waste Management - 8
  - Storm Water Drainage - 2
- A common monitoring performance framework to strengthen focus on improving service delivery

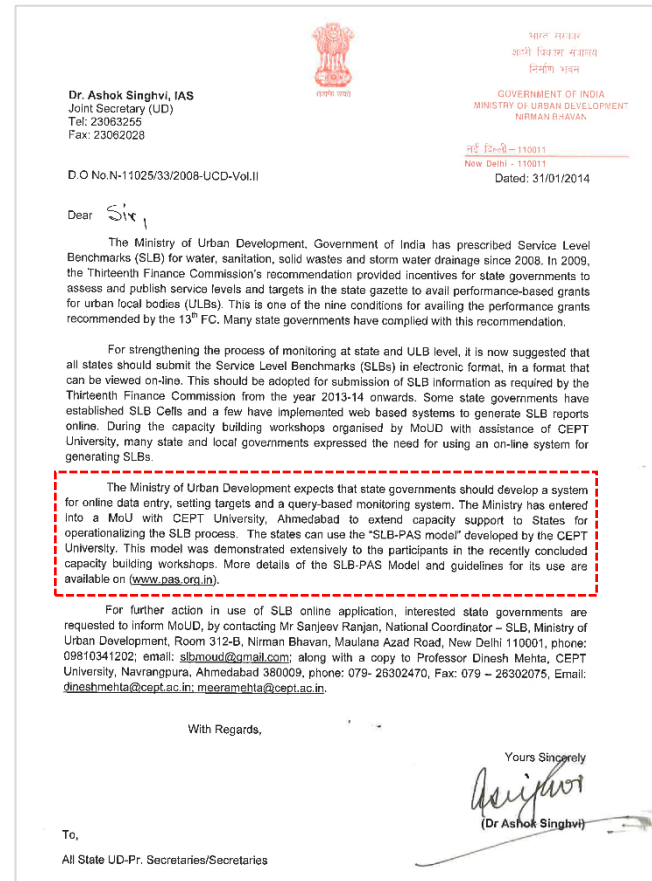


# Financial incentives - Institutionalized through intergovernmental fund transfers



- The 13th, 14th and 15th Finance Commission endorsed operationalizing of SLB Process. It introduced a performance-based grant
- State Government must notify or cause all ULBs to notify by the end of a fiscal year the service standards and targets
- A notification must be published in the state gazette to ensure compliance

<p><b>13<sup>th</sup> FC:</b></p> <p><b>Rs. 27,945 crore</b></p> <p><b>35% performance grant</b></p>	<p><b>14<sup>th</sup> FC:</b></p> <p><b>Rs. 87,144 crore</b></p> <p><b>20% performance grant</b></p>	<p><b>15<sup>th</sup> FC:</b></p> <p><b>Rs. 1.21 lakh crore</b></p> <p><b>performance linked grants</b></p>
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# SLB indicators – Water Supply

9

Indicators



Indicators for Water supply services	Benchmark
Coverage of water supply connections	100%
Per capita supply of water	135 lpcd
Extent of metering of water connections	100%
Extent of Non- Revenue Water (NRW)	20%
Continuity of water supply	24 hours
Quality of water supplied	100%
Efficiency in redressal of customer complains	80%
Cost recovery in water supply services	100%
Efficiency in collection of water supply related charges	90%

# SLB indicators – Wastewater

## 9

### Indicators



Indicators for Wastewater services	Benchmark
Coverage of toilets	100%
Coverage of sewage network services	100%
Collection efficiency of the sewage network	100%
Adequacy of sewage treatment capacity	100%
Quality of sewage treatment	100%
Extent of reuse and recycling of sewage	20%
Efficiency in redressal of customer complains	80%
Extent of cost recovery in sewage management	100%
Efficiency in collection of sewage charges	90%



# SLB indicators – Solid Waste

## 8

Indicators



Indicators for SWM services	Benchmark
Household level coverage of solid waste management services	100%
Efficiency of collection of municipal solid waste	100%
Extent of segregation of municipal solid waste	100%
Extent of municipal solid waste recovered	80%
Extent of scientific disposal of municipal solid waste	100%
Efficiency in redressal of customer complaints	80%
Extent of cost recovery in SWM services	100%
Efficiency in collection of SWM charges	90%

# Publication of Gazette to avail FC grant

15th Finance Commission, Government of India

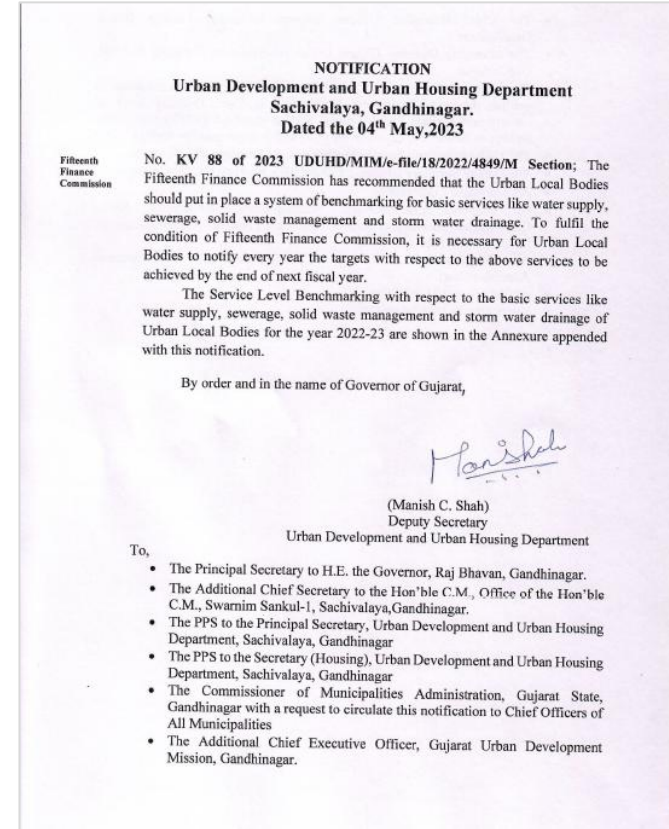
## SERVICE LEVEL BENCHMARK AT A GLANCE (SLB)

Sr.No	Proposed Indicator	Benchmark	Present Status 2022-23	Target in Year 2023-24
1	<b>WATER SUPPLY SERVICES</b> <b>પાણી પુરવઠો</b>			
1.1	Coverage of water supply connections પાણી પુરવઠા ના જોડાણો દ્વારા આવરી લેવાયેલ વિસ્તાર (ટકા)	100.0%	60	70
1.2	Per capita supply of water માથા દીઠ પાણી પુરવઠો (લીટર)	135 lpcd	94	100
1.3	Extent of metering of water connections પાણી જોડાણ (કનેક્શન) ની મીટરની વ્યવસ્થા (ટકા)	100.0%	NA	NA
1.4	Extent of non revenue water (NRW) બિન ઉપજાવ પાણી પ્રમાણ (ટકા)	20.0%	18	16
1.5	Continuity of water supply પાણી પુરવઠાની નિરંતર સમય-મર્યાદા (કલાકમાં)	24 hours	2.5	3.0
1.6	Efficiency in redressal of customer complaints ગ્રાહક ફરિયાદ નિવારણની કાર્યક્ષમતા (ટકા)	80.0%	64	100
1.7	Quality of water supplied પાણી પુરવઠાની ગુણવત્તા (ટકા)	100.0%	100	100
1.8	Cost recovery in water supply services પાણી પુરવઠા પાછળ થયેલ ખર્ચ સામે ખર્ચની વસુલાત(ટકા)	100.0%	41	60
1.9	Efficiency in collection of water supply - related charges પાણી પુરવઠાના ચાર્જ વસુલ કરવાની ક્ષમતા (ટકા)	90.0%	70	83
2	<b>WASTE WATER MANAGEMENT (SEWERAGE AND SANITATION)</b> <b>ગંદા પાણીની વ્યવસ્થા ( ગટર અને શૌચાલય)</b>			
2.1	Coverage of toilets જાજરૂ (શૌચાલય) નો વ્યાપ (ટકા)	100.0%	100	100

2.2	Coverage of sewage network services જંદાપાણીનાં નિકાલ વ્યવસ્થાનાં નેટવર્કની સેવા (ટકા)	100.0%	54	65
2.3	Collection efficiency of sewage network જંદાપાણીનો સંગ્રહ કરવા માટેની કાર્યક્ષમતા (ટકા)	100.0%	82	82
2.4	Adequacy of sewage treatment capacity જંદાપાણીના શુદ્ધીકરણનું પુરતાપણું (ટકા)	100.0%	260	300
2.5	Quality of sewage treatment જંદાપાણી શુદ્ધીકરણની ગુણવત્તા (ટકા)	100.0%	100	100
2.6	Extent of reuse and recycling of sewage શુદ્ધીકરણ થયેલ પાણીનો પુનઃઉપયોગ અને પુનઃપ્રક્રિયાનો વિસ્તાર (ટકા)	20.0%	0	5
2.7	Extent of cost recovery in sewage management ગટર વ્યવસ્થાના ખર્ચ વસુલાતની આંશિક ક્ષમતા (ટકા)	100.0%	27	37
2.8	Efficiency in redressal of customer complaints જંદાપાણીને લગતી ફરિયાદ નિવારણ (ટકા)	80.0%	100	100
2.9	Efficiency in collection of sewage charges ગટરના ચાર્જ વસુલ કરવાની ક્ષમતા (ટકા)	90.0%	72	75
3	<b>SOLID WASTE MANAGEMENT</b> <b>ઘન કચરા વ્યવસ્થા</b>			
3.1	Household level coverage of solid waste management services ઘરદીઠ ઘન કચરા વ્યવસ્થાપન સેવાનો વ્યાપ (ટકા)	100.0%	99	100
3.2	Efficiency of collection of municipal solid waste ઘન કચરા એકત્રીકરણ કરવાની કાર્યક્ષમતા (ટકા)	100.0%	100	100
3.3	Extent of segregation of municipal solid waste ઘન કચરો છૂટો પાડવા (પૃથ્થકરણ) નો માત્રા (ટકા)	100.0%	100	100
3.4	Extent of municipal solid waste recovered ઘન કચરામાંથી પુનઃઉપયોગ માટેનો વિસ્તાર (ટકા)	80.0%	NA	NA
3.5	Extent of scientific disposal of municipal solid waste ઘન કચરાનો વૈજ્ઞાનિક રીતે નિકાલ કરવાનો વ્યાપ (ટકા)	100.0%	NA	NA
3.6	Extent of cost recovery in SWM services ઘન કચરાના સેવા સંચાલન પાછળ થયેલ ખર્ચની વસુલાત (ટકા)	100.0%	8	20
3.7	Efficiency in redressal of customer complaints જન ફરિયાદ નિવારણની કાર્યક્ષમતા (ટકા)	80.0%	100	100
3.8	Efficiency in collection of SWM charges ઘન કચરાના ચાર્જ વસુલ કરવાની કાર્યક્ષમતા (ટકા)	90.0%	71	83
4	<b>STORM WATER DRAINAGE</b> <b>વરસાદી પાણીનો નિકાલ</b>			
4.1	Coverage of storm water drainage network વરસાદી પાણીના નિકાલ માટે આવરી લેવાયેલ વિસ્તાર (ટકા)	100.0%	63	65
4.2	Incidence of water logging/flooding પાણી ભરાવા/પર બનાવોની સંખ્યા (સંખ્યા)	0.0%	1	0

# Importance of Service Level Benchmarks

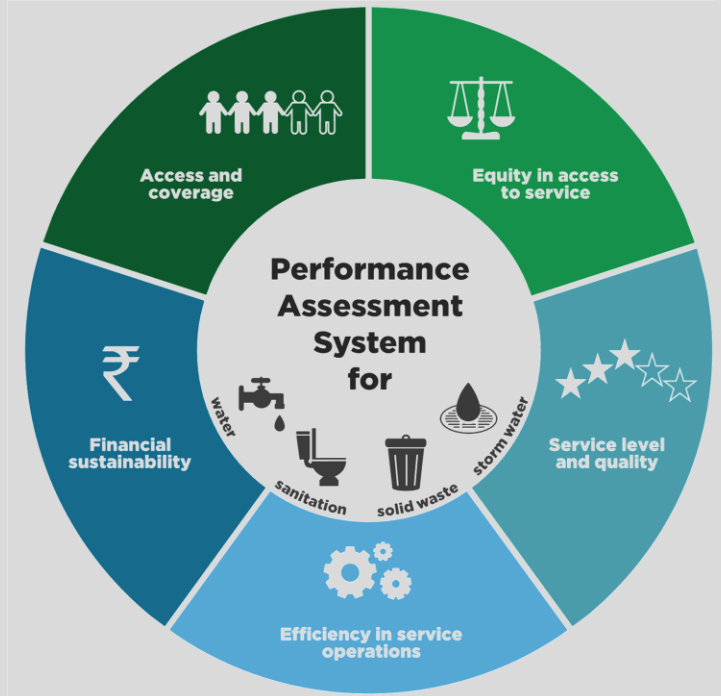
- The 13<sup>th</sup>, 14<sup>th</sup> and 15<sup>th</sup> **FC endorsed** operationalizing of SLB Process
- It introduced a **performance-based grant**
- State governments must put in place standards for delivery of essential services provided by the ULBs for four services
- **State Government** must notify or cause all ULBs to **notify** by the end of a fiscal year **the service standards and targets**
- A notification must be **published in the state gazette** to ensure compliance



# Performance Assessment System (PAS)

For

## Operationalizing SLB





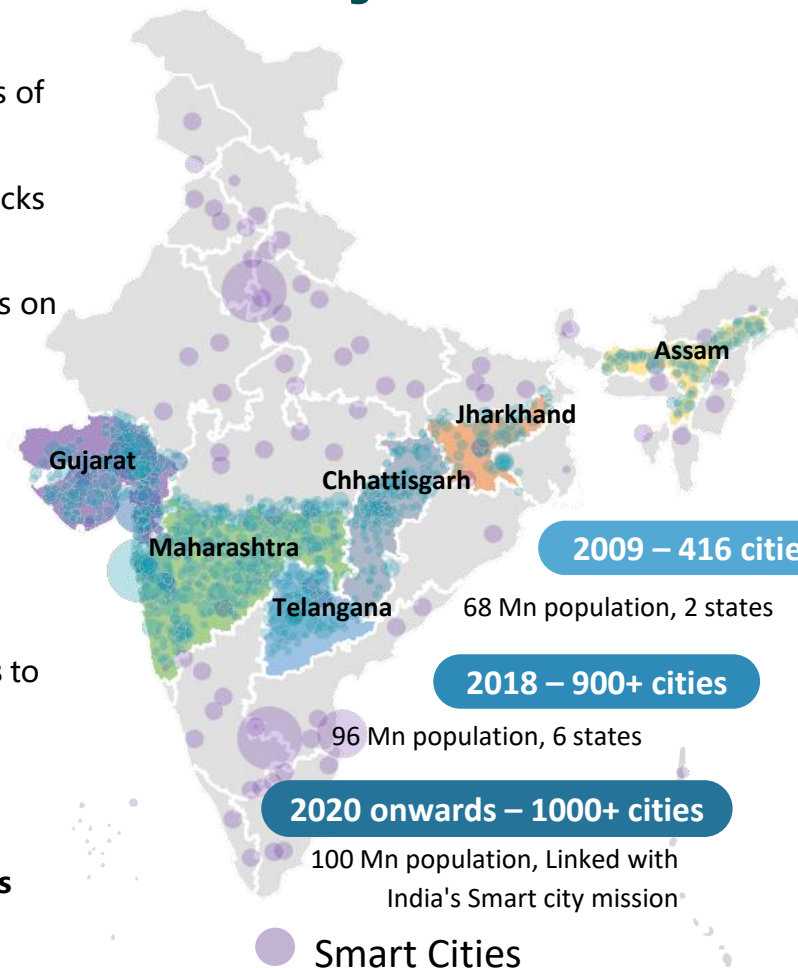
# PAS – Performance Assessment System for UWSS in India

## ABOUT PAS

- **Digital platform** for **tracking SLB** progress of the cities.
- **Self assessment** with inbuilt validation checks to measure the service delivery
- **Framework suited to local context** - Focus on efficiency, equity and on-site sanitation
- **No Pilots.....operate at Scale** to make an impact

## NATIONALLY OWNED AND AT SCALE

- **Not a 'project' but a 'programme'** to mainstream it in governments
- **Work with all three tiers of Governments** to influence policies and implementation
- **Started with 400+ cities** in 2008-09 , **now scaled up to 1000+ cities** across India
- One of the **largest open access time series database** for urban water and sanitation



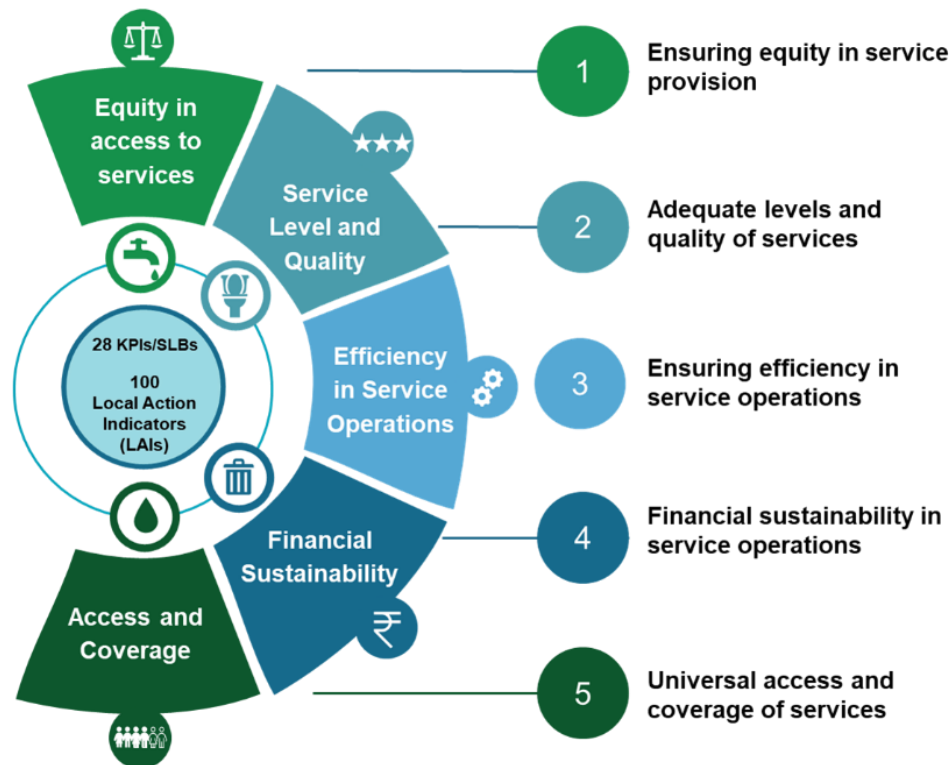
# Service level benchmarks: PAS - SLB+ Framework



**IBNET**  
The International Benchmarking Network

## Five themes of PAS-SLB framework

## Aim of each theme



## Nationally aligned

With national SLB initiative

## Framework suited to local context

Added lens of equity, slums and on-site sanitation

## Annual city level monitoring

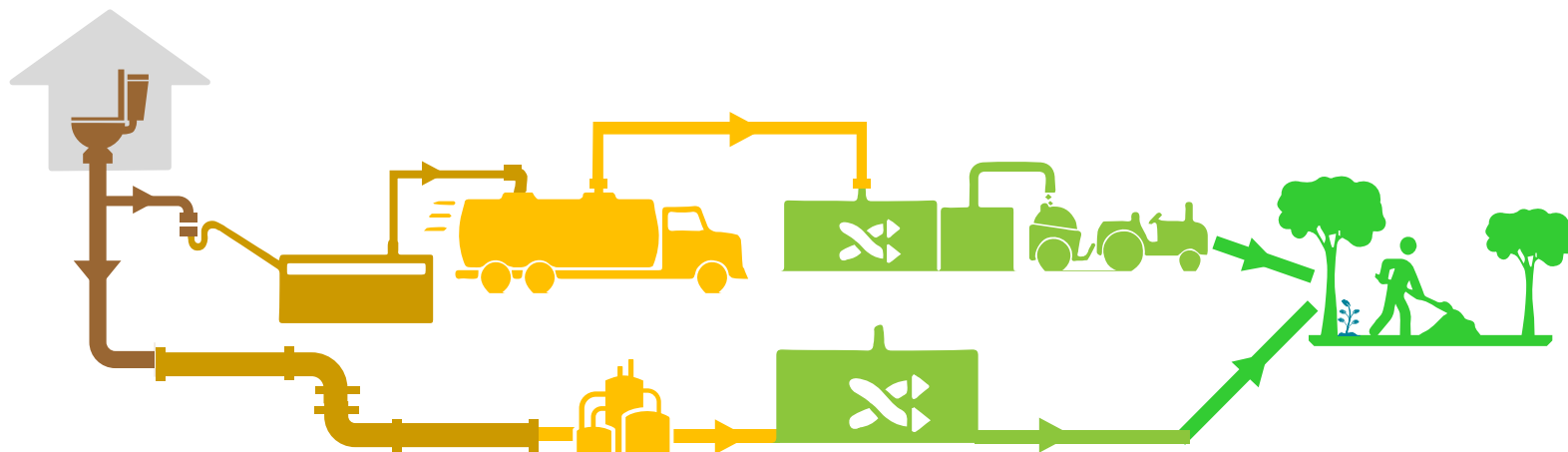
Online module – self reporting by city governments

## SLB data from 2009-present

Time series data of 1000+ cities of six states and smart cities of India

	Water supply	Waste water	Solid waste	Storm water
Sectors				
SLBs/KPIs	9	9	8	2
LAIs	35	32	12	
SAN Benchmarks		6		
Key Indicators on Slum services	1	2	1	

# Adapting SLB Framework for the Indian context



Indicators for  
onsite  
sanitation  
systems

1. Coverage of  
toilets

2. Coverage of  
adequate sanitation  
systems  
(Septic tanks +  
sewer connections)

3. Collection efficiency of  
sanitation system  
(Desludging+ sewerage +  
grey water)

4. Adequacy of treatment  
capacity of sanitation system  
(FSTP + STP)

5. Quality of treatment of  
sanitation system (FSTP+STP)

6. Extent of reuse  
and recycling in  
sanitation system  
(FSTP + STP)

Indicators to  
track equity in  
service delivery

Coverage of toilets, water supply  
connections, door to door solid waste  
collection in slums

Coverage of sewerage  
connections in slums

# Government ownership and commitment

## Working with all levels of government:

- a) the **central government** which funds various programmes, suggested key service outcomes,
- b) **state governments** regulate urban local bodies, and they both fund, and monitor services,
- c) **city level** where the urban local governments have the responsibility to both build infrastructure and deliver services as well as collect taxes and charges related to water and sanitation.



## PAS was aligned to national service level benchmark initiative

- MoU with the Government of India for Regional Workshops for training across India
- MoUs with State governments for support to state and city governments for assembling and publishing their data through the PAS module
- Results published in State Gazette
- Support to various users and regulatory agencies of the government



# Online data entry for SLB on PAS-SLB web portal [www.pas.org.in](http://www.pas.org.in)



*Unique access for each city*

You are signed in as Arang ULB.

| Sign Out |

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## Checklist

The SLB-PAS checklist has been developed to assess Service Level Benchmarks for the indicators as recommended by the **14th Finance Commission**.

This checklist is composed of 6 worksheets, with an additional sheet on list of documents/formats to be compiled. The 6 worksheets ask for information about the water supply, wastewater (sanitation and sewerage), solid waste management, and slum unit's performance data and operating environment. These are:

1. General Information
2. Water Supply
3. Sewerage and Drainage
4. Solid Waste Management
5. Additional Information
6. Reliability

Cells highlighted WHITE is for data entry inputs. Cells highlighted YELLOW is disabled as data is already filled. Please save (click 'Save') after entering data for each sub section. Upon completion of data entry for a particular sheet (e.g. General Information), click SUBMIT button given at the top of the page to ensure the data is stored in the database. Please note that once the data is submitted, the data can be edited only upon approval by Administrator.

Please note that the data for the previous year is displayed along with the current year to facilitate data entry.

Once the data is submitted, the approval of the checklist will be done by the Commissioner/Chief Officer, and state department. Once the Commissioner/ Chief Officer and state department approves the data, the various reports for the city would be generated.

Select Financial Year

FY 2017-2018

View FY 2017-2018 Checklist

View FY 2017-2018 Indicator Report

Approval Status

Select Language to Download Checklist

---Select---

Download FY 2017-2018 Checklist

Download FY 2017-2018 Target Setting Model

Designation

Role

State SLB Cell

Reviews Cities Pending the Checklist Submission

District Collector

Approval Required After Approval by City

# Key features of online SLB-PAS module

- **300 inbuilt data validation checks** for correctness, logic and inter-relation of input data into the online system. Two types of checks are inbuilt :
  - Pop up message to recheck entered values; for example, decrease in water supply connections
  - User can not submit data if entered unacceptable values; for example, HHs with toilet value is more than total HHs in the ULBs
- Online system is also available in the **local languages**: Hindi, Gujarati and Marathi
- Used by **6 state** governments + SMART cities and **1000+ cities** in India with diverse geography and varied levels of development.



## Data validation – Inbuilt in Online module

pas performance assessment system

The page at www.pas.org.in says:  
The Number of Properties with access to toilets is lower than previous year.

OK

You are signed in as Nandura ULB.  
| Sign Out |

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Data Entry

PERFORMANCE ASSESSMENT SYSTEM (PAS) PROJECT  
Nandura

General Information Water Supply Sewerage and Drainage Solid Waste Management Equity Related Info Reliability Progressive SLB

Progressive SLB : FY 2014-2015

Reset Submit Go Back to Data Entry Save All

1. COVERAGE OF TOILETS

Sanitation Coverage				
Item	Unit	2013-2014	2014-2015	
1.1 Total Number of Properties in the City	Number	10600	10000.0	
1.2 Properties with toilets	Number	7794	7600	
1.3 Households dependent on functional community toilets	Number	545		
1.4 Total Number of Properties with access to toilets	Number	8339	7600	

Save

# Tutorial videos for PAS portal data submission

## PAS Portal Tutorial Videos

Link:

[https://www.youtube.com/playlist?list=PLslvqc6RUWFJEDMXVe9BeF8ZWPt-Jcz\\_\\_](https://www.youtube.com/playlist?list=PLslvqc6RUWFJEDMXVe9BeF8ZWPt-Jcz__)

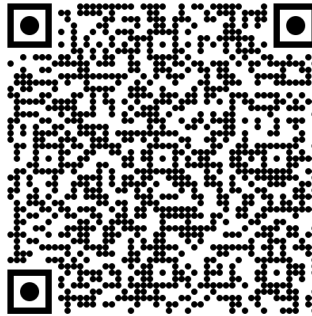
Hindi



Link:

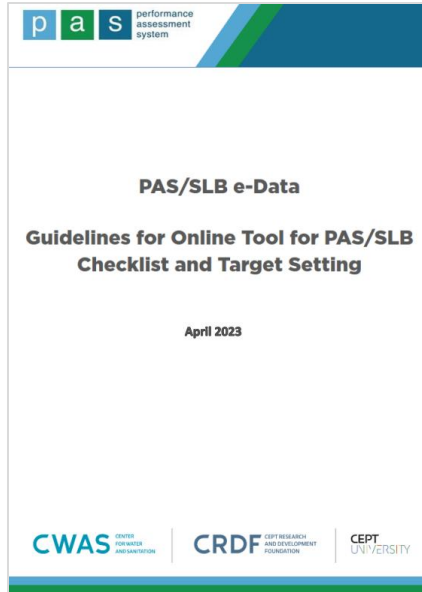
<https://www.youtube.com/playlist?list=PLslvqc6RUWFKm4GbuNIWTKjXYQaphoXNR>

English



Guidelines for online tool for PAS/ SLB – Checklist and Target Setting Link:

[https://cwas.org.in/resources/file\\_manager/Online%20data%20entry%20and%20checklist%20guidelines%20and%20validation\\_27%20april%202023.pdf](https://cwas.org.in/resources/file_manager/Online%20data%20entry%20and%20checklist%20guidelines%20and%20validation_27%20april%202023.pdf)



# Gradually built ULB capacity

## Reduced time for annual assessments

with partners: Urban management Centre and All Indi Institute of Local Self-governments

City visits and workshops in years 1,2,3



Self assessment on online modules by year 5



- ✓ State Govt. support
- ✓ Trainings and capacity building workshops
- ✓ Hand holding support
- ✓ Translation in local languages



2008-09

2009-10

2010-11

2011-12

2012-13

	2009					2010					2011					2012					2013															
	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb
Round 1(2008-09)																																				
Round 2 (2009-10 and 2010-11)																																				
Round 3 (2011-12)																																				
Round 4 (2012-13)																																				



# Process of data collection and validation

## Training

- State govt. appoint agency for data collection and validation
- Organized and conduct training for city officials



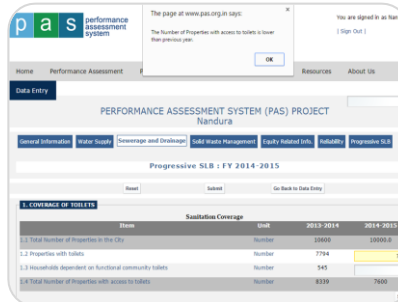
## Data collection

- State govt. instruct cities to enter data online
- City officials enter data from their offices
- Agency : Follow up with cities



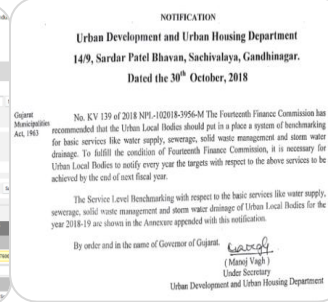
## Data validation

- Inbuilt validation rules during data entry and at submission time
- After submission, 'sector experts' appointed by state government will do desk validation



## Results publication

- SLB Gazette publication by state
- Analysis results published on website



## Data verification

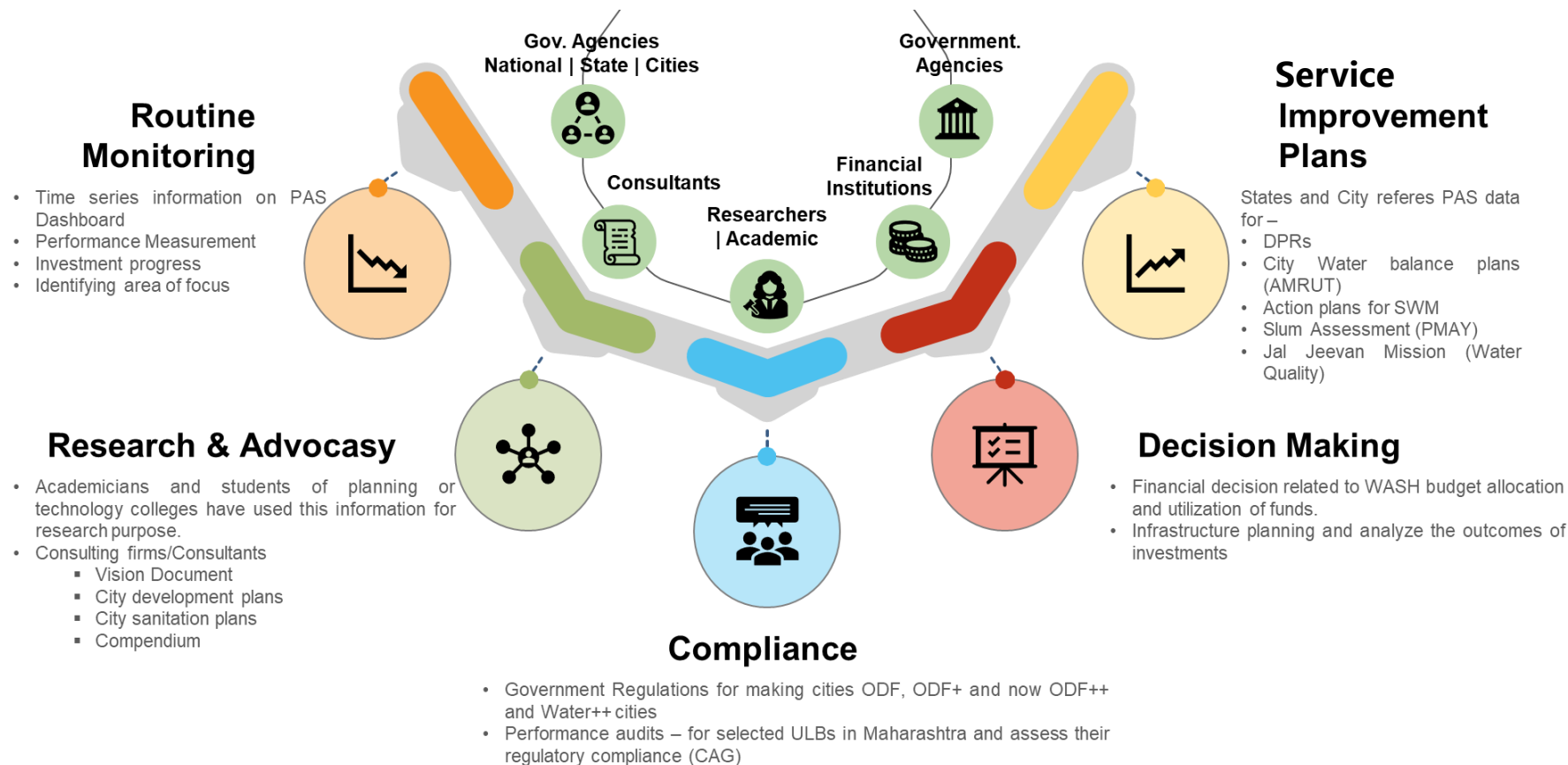
- Field Verification in selected cities
- Prepare data improvement plan / strategies



# Use of SLBs

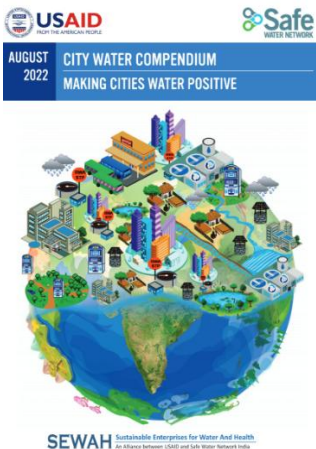
Service level improvement planning and monitoring using performance assessment information

# Use of SLB-PAS Data

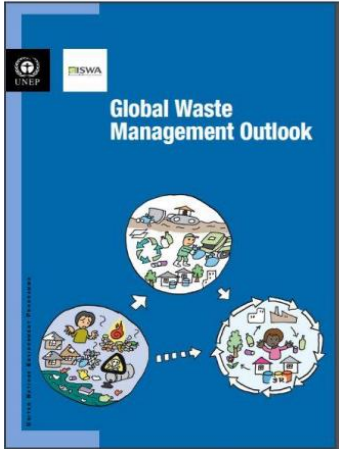


# Use of SLB-PAS Data

## International reports



City water compendium, Making cities water positive, 2022



Global water management Outlook, 2015

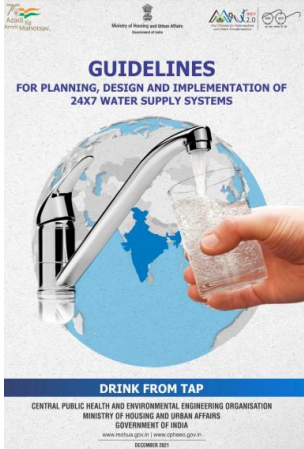
## Government reports



State Environment report, 2022



Guidelines for open defecation free, Gujarat, 2015



Guidelines for planning, design and implementation of 24\*7 water supply systems

Continuity of water, City Benchmarking

Solid waste management, city Benchmarking

Demography, Water Supply, Sanitation and Waste management

Septage Management, Faecal Sludge Management

Status of water supply and sanitation situation in India using PAS SLB



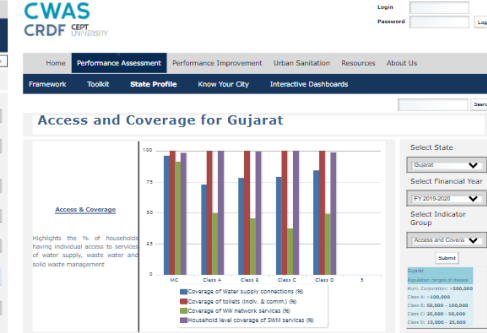
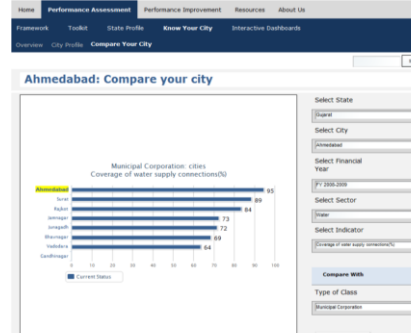
# Dashboards available on PAS-SLB portal

## SLB dashboard:

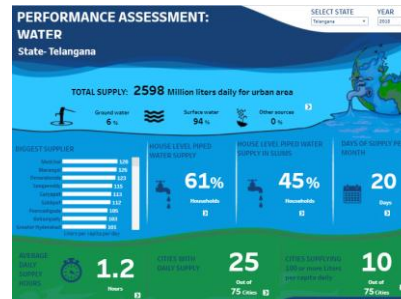
- Track performance over time and Compare performance with peers
- Review the year wise improvement of the ULB using [know your city](#) tab – that gives an **Overview** of the city, **City Profile**, and **Comparison** of the city.
- State can assess thematic performance on [state profile](#) tab.
- Identify areas for improvement- using [interactive dashboards](#)



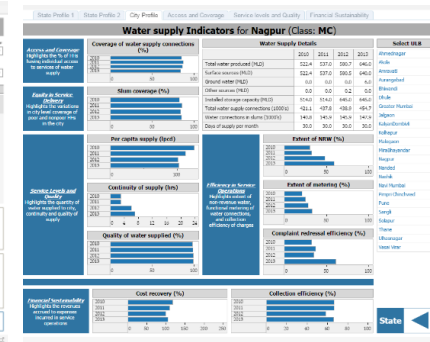
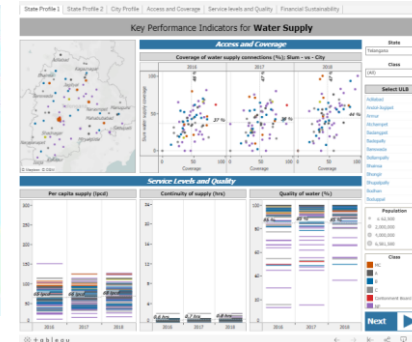
**Know your ULB and Compare Your ULB** helps each ULB to understand the basic details and SLB indicators and allows to compare itself with another ULB based on its respective class or state.



State can assess thematic performance of Access, Financial sustainability, equity, efficiency and quality of service delivery at state level



Customized dashboard to view state and ULB level analysis



Interactive dashboard

# Performance Monitoring through Various Dashboards

1

## State Profile

2

## City Profile

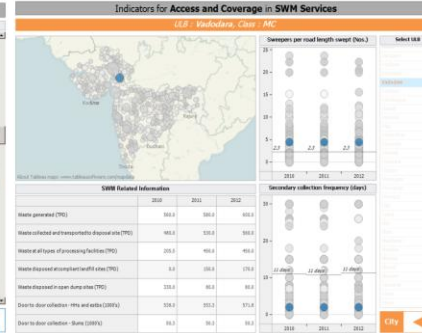
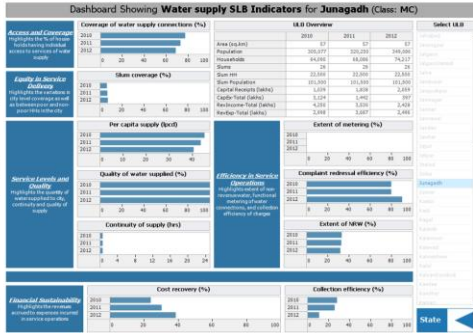
3

## Thematic Dashboards

Option to view **year wise** information

**Overview** of the city provides general information across all the sectors

**Compare Your City** helps each city compare itself with another city based on its respective class or state.



Steps to interact with data at city level

## State Profile

## City Profile

## Thematic Dashboards

4

## Interactive dashboards



Performance analysis



Relationship between indicators



Compare Sector performance



Data report



Performance monitoring



Trends of performance



Identify performance gaps



Decision making



Improvement of service delivery



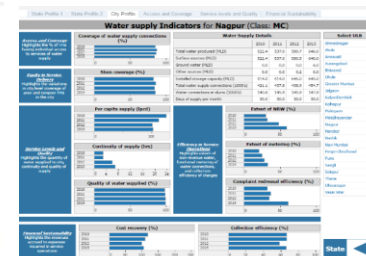
Pin-pointing problematic areas



Financial sustainability



Compare city with peer group



# Know your city

Framework Toolkit State Profile **Know Your City** Interactive Dashboards

Overview City Profile Compare Your City

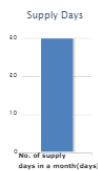
## Background of Vadodara

### GENERAL INFORMATION

Class	Municipal Corporation	No. of slum settlements	209
District	Vadodara	Slum population	160,835
Area (sq.km.)	220.33	Slum households	32,167
Total city population	2,240,000	Total annual city capital receipts	8,749,733,000
Total households	592,993	Total annual city capital expenditure	6,759,916,000
Density (persons per sq.km.)	10,167	Total annual city revenue receipts	11,351,221,000
Total municipal staff	5,403	Total annual city revenue expenditure	10,117,175,000

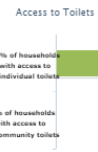
### WATER SUPPLY

Total water produced (MLD)	530
Ground water(MLD)	330
Surface water(MLD)	220
Average daily volume treated (MLD)	550
Installed storage capacity (MLD)	270
Total water connections (Nos.)	334,557
Water connections in slums (Nos.)	31,240
Area covered by network (sq.km.)	158
No. of days of supply in a month	35
Annual revenue receipts from water	878,321,000
Annual revenue expenditure on water	1,119,714,000
Annual capital expenditure on water	1,224,536,000



### WASTE WATER

Area covered by waste water network(sq.km.)	310
Underground sewerage network(sq.km.)	155.0
Closed drains(sq.km.)	155.0
Open drains(sq.km.)	NA
Total sewerage connections (Nos.)	669,149
Sewerage connections in slums (Nos.)	16,835
Installed STP treatment capacity (MLD)	354.50



An Overview of the city is given across all the sectors for all indicator groups.

Framework Toolkit State Profile **Know Your City** Interactive Dashboards

Overview **City Profile** Compare Your City

## City Profile of Vadodara

### Access & Coverage

Highlights the % of households having individual access to services of water supply, waste water and solid waste management



### Service Levels & Quality

Highlights the quantity of water supplied to city, continuity and quality of supply.



### Financial Sustainability

Highlights the revenues accrued to expenses incurred in service operations.



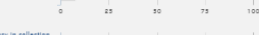
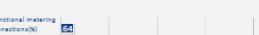
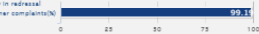
### Equity in Service Delivery

Highlights the variations in city level coverage as well as between poor and non-poor HHS in the city



### Efficiency in Service Operations

Highlights extent of non-revenue water, functional metering of water connections, and collection efficiency of charges



Select State

Gujarat

Select Financial Year

FY 2019-2020

Select City

Vadodara

Select Sector

Water

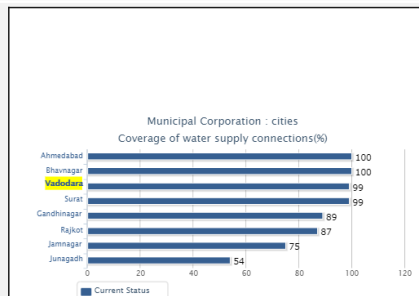
Submit

Indicator Report

Framework Toolkit State Profile **Know Your City** Interactive Dashboards

Overview City Profile **Compare Your City**

## Vadodara: Compare your city



Select State

Gujarat

Select Financial Year

FY 2019-2020

Select City

Vadodara

Select Sector

Water

Select Indicator

Coverage of water supply connections(%)

Compare With

District @ Class

Type of Class

Municipal Corporation

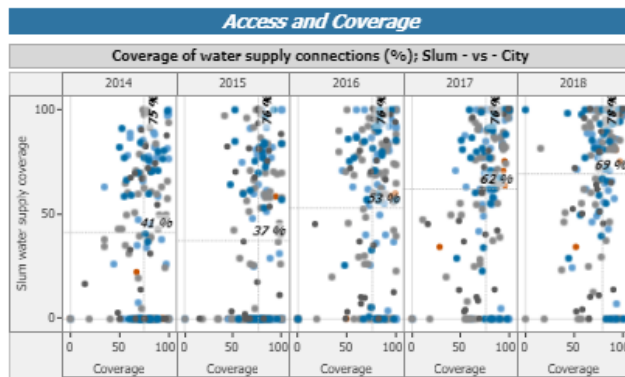
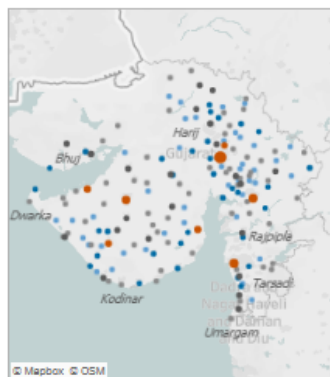
Compare Cities

**Compare Your City** helps each city compare itself with another city based on its respective class or state.

All the sectorial indicators can be compared

# State Urban Water and Sanitation Profile

## Key Performance Indicators for Water Supply

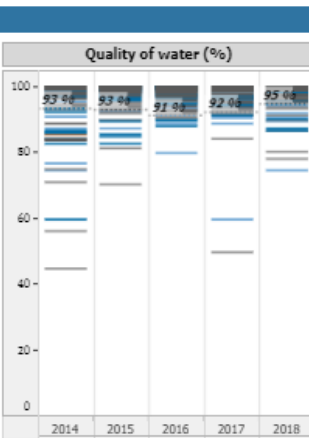
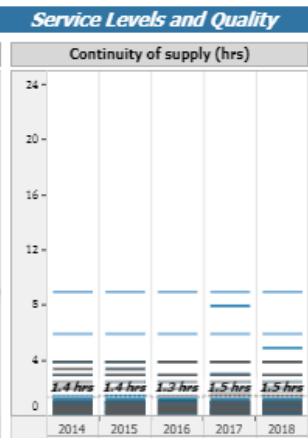
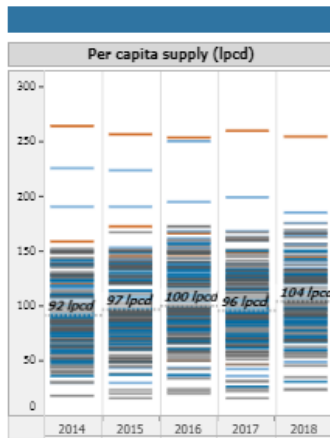


State:

Class:

Select ULB

- Ahmedabad
- Amli
- Amreli
- Anand
- Anjar
- Ankav
- Ankleshwar
- Babra
- Bagarra
- Balasinar
- Bantava
- Baravala
- Bardoli



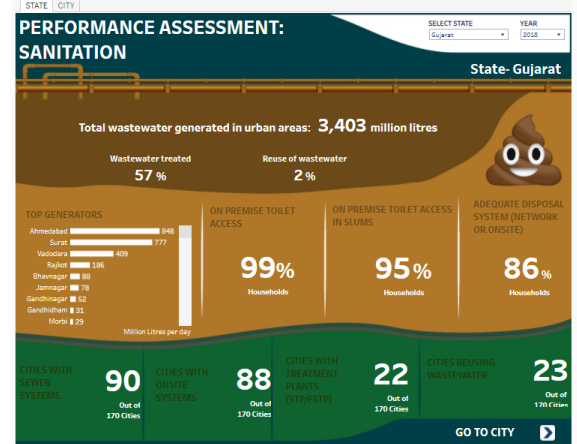
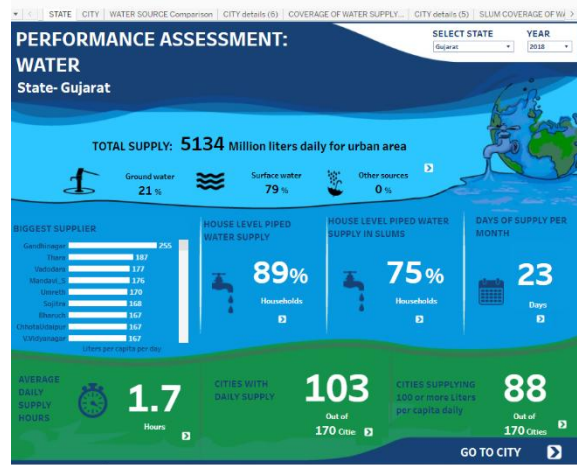
Population

- ≤ 62,500
- 2,000,000
- 4,000,000
- ≥ 6,581,580

Class

- MC
- A
- B
- C
- D

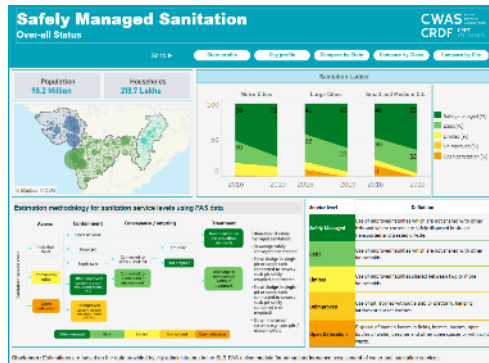
Next



# New Areas

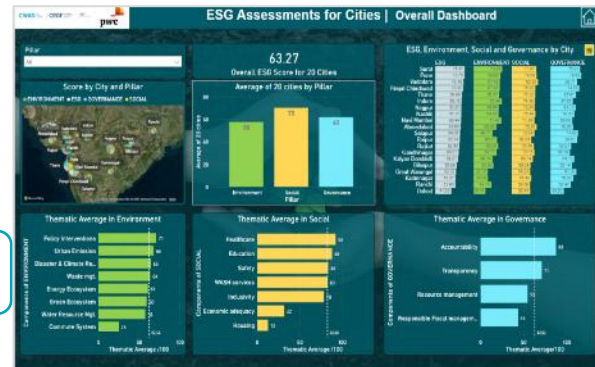


# SLB data can be used for a variety of city level assessments

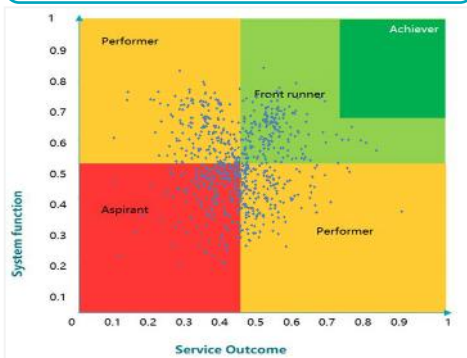


Monitoring safely managed services (SDG 6.2)

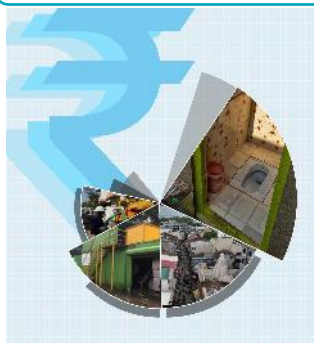
ESG assessment for cities



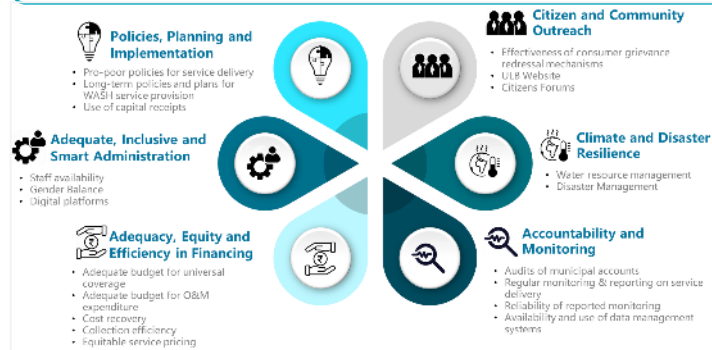
PAS-CWIS performance ladder



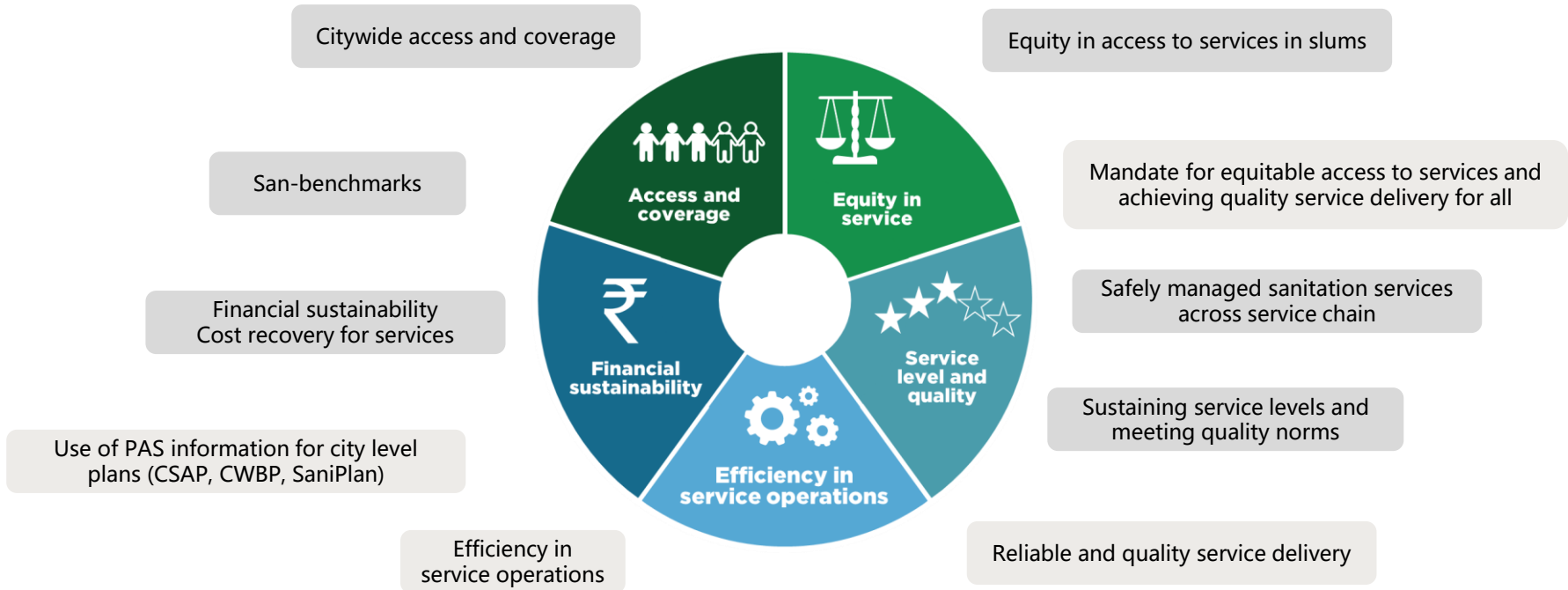
Credit worthiness of cities



Assessment of water governance



# PAS framework capturing key CWIS elements



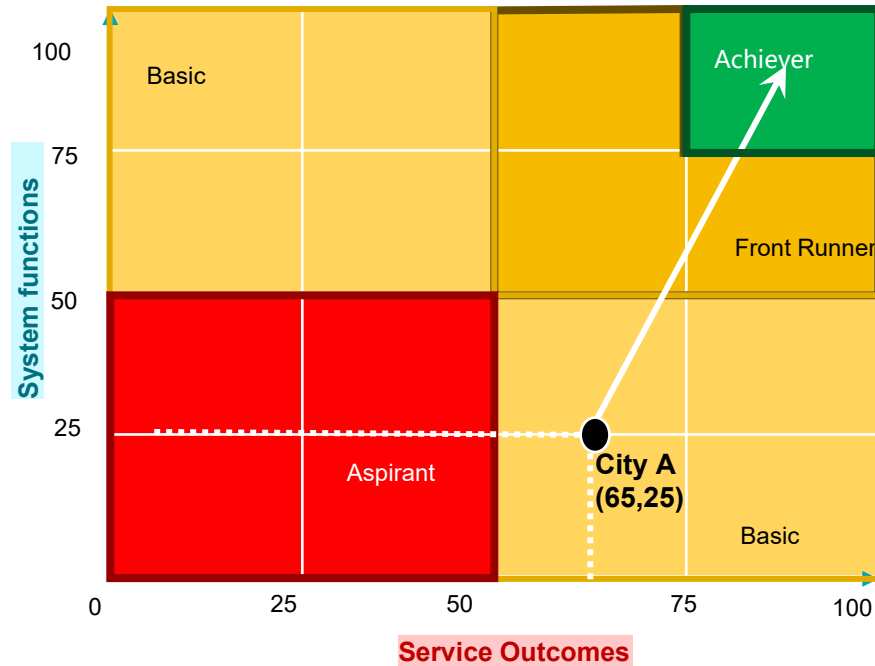
# PAS framework capturing key CWIS elements



# Monitoring CWIS at scale

## Tracking performance on service outcomes v/s system functions using PAS information

PAS- CWIS Performance quadrants



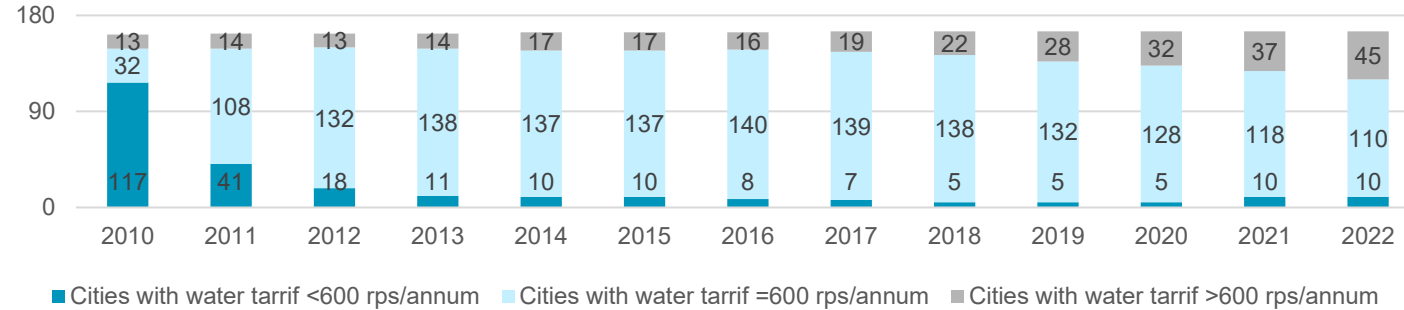
Performance quadrant assessment as an advocacy tool to support decision making for achieving CWIS goals

- Developing city/state level sector reform plans
- Developing sectoral investment plan – resource planning and mobilization
- Thematic service level improvement plan based on the quadrant scores

	Performance	System Function	Service Outcome
Q1	Achiever	>75%	>75%
Q2	Front Runner	< or =75% and >50%	<or =75% and >50%
Q3	Basic	<Or = 50%	<Or = 50%
Q4	Aspirant	<50%	<50%

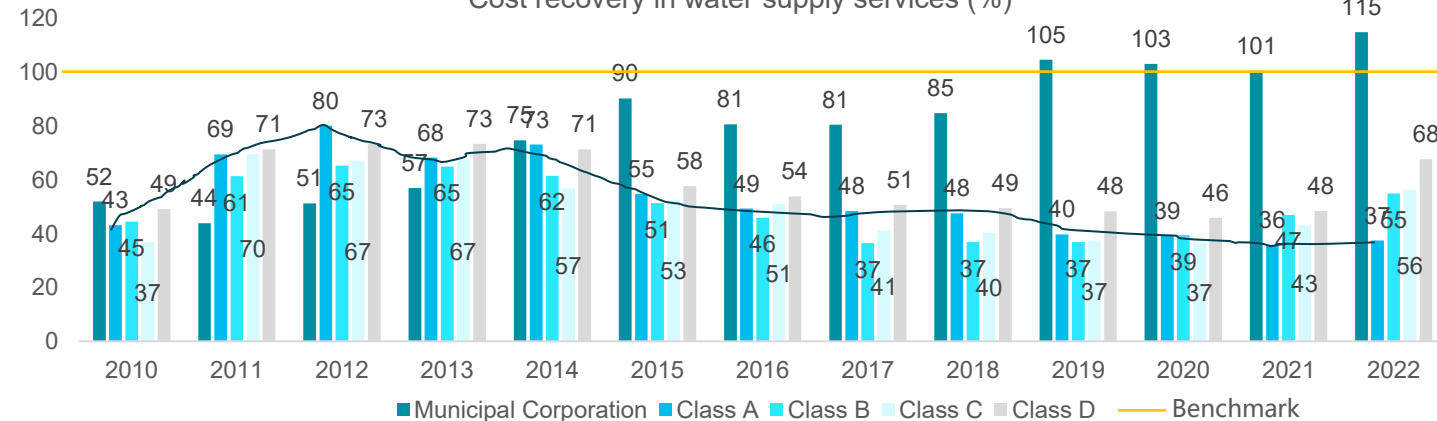
# For Policy Level Decision Making

Water tariff in cities of Gujarat



- Govt. of Gujarat released the GR in 2010 to collect water tariff as min. Rs. 600 per annum.

Cost recovery in water supply services (%)



- Cost recovery jumped in the initial years after 2010 but gradually going down with years



# SLB data on Swachhatam Portal – City Solid Waste Action Plan

Analytics and Reports

City Profile

City Progress

Assessments

City Action Plans

Action Plan Dashboard

City Solid Waste Action Plans

City Sanitation Plans

City IEC Monitoring Details

SBM GMIS

Community & Public Toilet(CT/PT)

Geographical Information System (GIS)

Information, Education & Communication

Sanitation Plan

GUJARAT > BANAS KANTHA > DEESA

Sansadhan Portal

Support

D.v Parmar  
NODAL OFFICER (ULB)

Initiation

Action Plan Details

Preview & Submit

MSWM Service Level Benchmarks

Indicator	Benchmark	Before implementation of project(s) %	After implementation of project(s) %
Household level coverage of SWM services	100%	100	100
Efficiency of collection of municipal solid waste	100%	100	100
Extent of segregation of municipal solid waste	100%	20	40
Extent of municipal solid waste recovered	80%	10	20
Extent of scientific disposal of municipal solid waste	100%	100	100
Efficiency in redressal of customer complaints	80%	100	100
Extent of cost recovery in SWM services	100%	40	40
Efficiency in collection of SWM-related user charges	90%	60	70
Notified User Fee for MSWM services (provide details)		₹150.00 ?	₹150.00 ?

Municipal Solid Waste Management (MSW)

	Present	Estimation for year 2026
<input checked="" type="checkbox"/> I acknowledge that all the details and data in this section has been reviewed by me and are true.		

Next >

**Mandatory to provide SLB data for submitting CSWAP**

# SLB data on Swachhatam Portal

15th Finance Commission, Government of India

## SERVICE LEVEL BENCHMARK AT A GLANCE (SLB)


Name of Municipality :-Deesa

District :Banaskantha

Class A

Sr.No	Proposed Indicator	Benchmark	Present Status 2022-23	Target in Year 2023-24
3	<b>SOLID WASTE MANAGEMENT</b> ઘન કચરા વ્યવસ્થા			
3.1	Household level coverage of solid waste management services ઘરઘીઠ ઘન કચરા વ્યવસ્થાપન સેવાની વ્યાપ (ટકા)	100.0%	100	100
3.2	Efficiency of collection of municipal solid waste ઘન કચરા એકત્રીકરણ કરવાની કાર્યક્ષમતા (ટકા)	100.0%	100	100
3.3	Extent of segregation of municipal solid waste ઘન કચરો છૂટો પાડવા (પૃથ્થકરણ) ની માત્રા (ટકા)	100.0%	0	50
3.4	Extent of municipal solid waste recovered ઘન કચરામાંથી પુનઃઉપયોગ માટેનો વિસ્તાર (ટકા)	80.0%	NA	50
3.5	Extent of scientific disposal of municipal solid waste ઘન કચરાની વૈજ્ઞાનિક રીતે નિકાલ કરવાની વ્યાપ (ટકા)	100.0%	NA	60
3.6	Extent of cost recovery in SWM services ઘન કચરાના સેવા સંચાલન પાછળ થયેલ ખર્ચની વસુલાત (ટકા)	100.0%	23	50
3.7	Efficiency in redressal of customer complaints જન ફરીયાદ નિવારણની કાર્યક્ષમતા (ટકા)	80.0%	100	100
3.8	Efficiency in collection of SWM charges ઘન કચરાના ચાર્જ વસુલ કરવાની કાર્યક્ષમતા (ટકા)	90.0%	71	95

# SLB data on Swachhatam Portal – City Sanitation Action Plan

  
Ministry of Housing and Urban Affairs  
Government of India

Dashboard

Analytics and Reports

City Profile

City Progress

Assessments

City Action Plans

Action Plan Dashboard

City Solid Waste Action Plans

City Sanitation Plans

SBM GMIS

Community & Public Toilet(CT/PT)

Geographical Information System (GIS)




Information, Education & Communication


Sanitation Plan

Innovations

GUJARAT > BANAS KANTHA > DEESA

Support



 D.v Parmar  
NODAL OFFICER (ULB)

Initiation

Action Plan Details

Preview & Submit

Total		19	1				0	0			0	0
-------	--	----	---	--	--	--	---	---	--	--	---	---

Service Level Benchmark Present

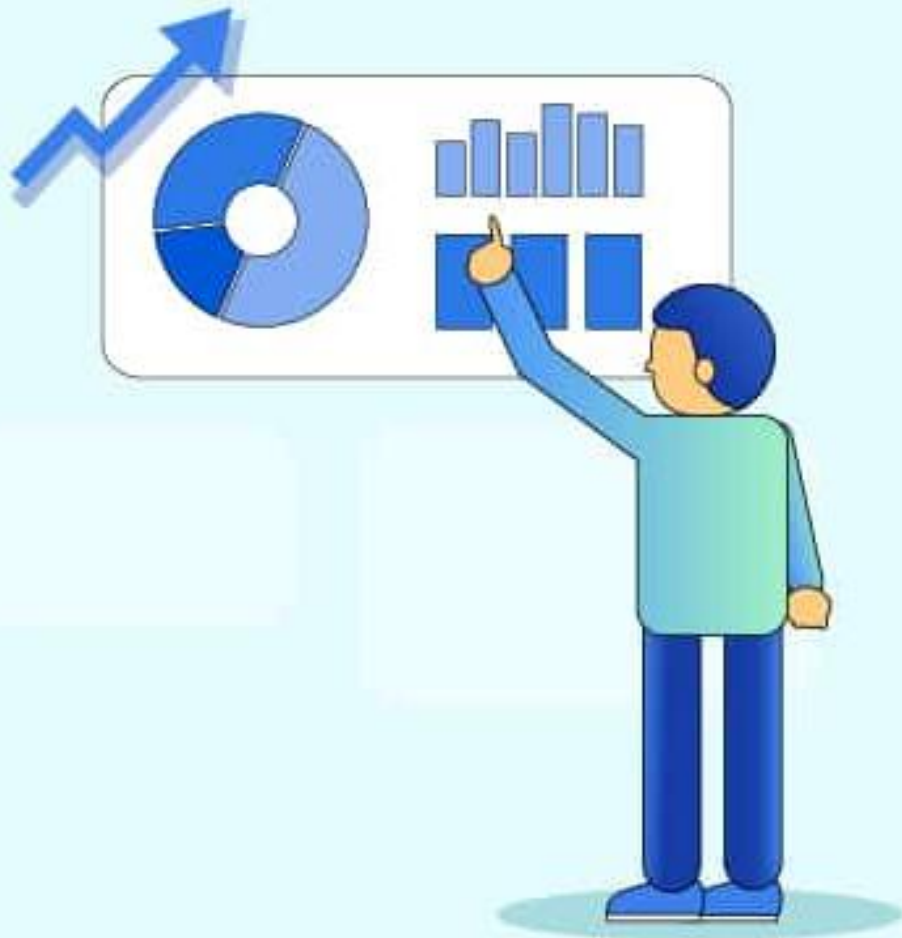
Indicator	Benchmark	Before implementation of project(s) %	After implementation of project(s) %
Coverage of Sewerage Network	100%	<input type="text"/>	<input type="text"/>
Collection efficiency of Sewerage Network	100%	<input type="text"/>	<input type="text"/>
Adequacy of Sewerage Treatment Capacity	100%	<input type="text"/>	<input type="text"/>
Quality of Sewerage Treatment	100%	<input type="text"/>	<input type="text"/>
Extent of Reuse and Recycling of Sewerage	20%	<input type="text"/>	<input type="text"/>
Extent of cost recovery in sewerage/used water management	100%	<input type="text"/>	<input type="text"/>
Efficiency in redressal of customer complaints	80%	<input type="text"/>	<input type="text"/>
Efficiency in Collection of Sewerage/used water charges	90%	<input type="text"/>	<input type="text"/>
Access to Toilets	100%	<input type="text"/>	<input type="text"/>
Scheduled desludging	100%	<input type="text"/>	<input type="text"/>
Notified Tariff for desludging	100%	<input type="text"/>	<input type="text"/>

☐ I acknowledge that all the details and data in this section has been reviewed by me and are true.

Proceed >

**Mandatory to provide SLB data for submitting CSAP**

C-WAS  
CENTRE FOR WATER AND SANITATION  
CRDF  
CENTRE FOR RESEARCH AND DEVELOPMENT FOUNDATION  
CEPT  
UNIVERSITY

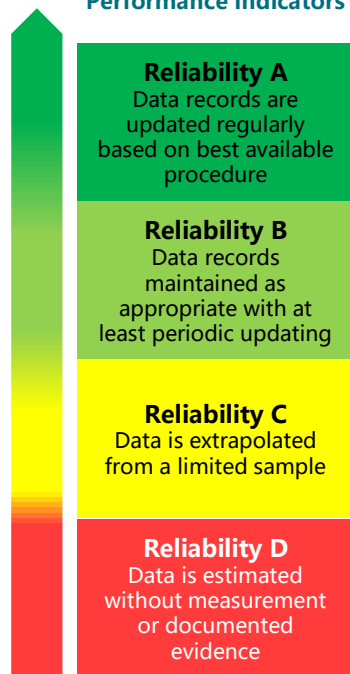


# Improving reliability of data

# Reliability of data – Focusing on data quality

## Systematic Approach for Data Reliability Assessment

### Reliability Band for Key Performance Indicators



- Automatically calculates the reliability for an indicator with a set of questions that address the conditions in each reliability band as listed in the SLB Handbook.
- Ensures a transparent and consistent comparison across all cities.
- It also informs cities about the quality of their existing data systems, and encourages cities/state to focus on data system strengthening.
- Ideally, water and sanitation information should be linked to municipal operations and property tax database



# Over the decade the indicator with higher reliable data has NOT increased

Reliability analysis of WASH data systems based on SLB KPI's

- **117 (71%)** cities of Gujarat have very poor reliable data systems reflecting in more than 50% KPI's

## Reasons behind non improvement of the data reliability

1

Calculation of  
Reliability  
assessment

2

Guess based data  
reporting

3

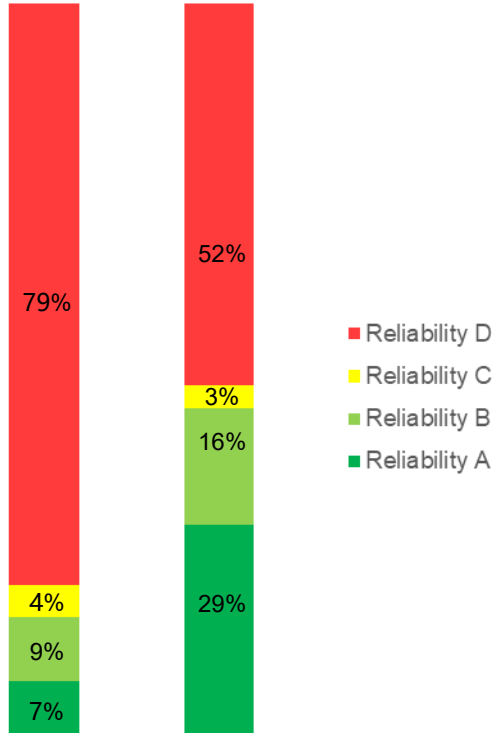
Discrepancy in  
data uploaded on  
PAS

4

Data entered  
without any  
supporting  
documents

5

New staff - Lack of  
understanding for  
data recording and  
updating on PAS



Gujarat (2010) Gujarat (2022)

# 1. Wrong Inputs in Reliability assessment

## Issue/ Challenge

- Wrong inputs in reliability sheet
- Copy and paste previous year data

## Solutions:

- Do not select multiple options
- Read the options carefully and then select
- Read MoHUA guideline for better understanding

Reliability of Measurement	
Reliability scale	Description of method
Lowest level of reliability (D)	Estimation of households covered on the basis of geographical area of the city covered with the pipeline network, as a surrogate indicator for water supply coverage.
Intermediate level (C)	Estimation of households covered on the basis of road length in the city covered by the pipeline network, as a surrogate indicator for water supply coverage.
Intermediate level (B)	Estimation of households covered computed as the total number of connections (for which data are maintained) as a percentage of the estimated number of households on the basis of population (total population divided by average household size).
Highest/preferred level of reliability (A)	Calculation based on the actual number of households with direct service connections (for which data are maintained); and the total number of households as revealed in ground level surveys. Data are periodically updated on the basis of building units approved, and new household level water connections provided.

Home Performance Assessment Performance Improvement Urban Sanitation Resources About Us **Data Entry** Search

PERFORMANCE ASSESSMENT SYSTEM (PAS) PROJECT  
Yavatmal

General Information Water Supply Sewerage and Drainage Solid Waste Management ERI **Reliability**

RELIABILITY ASSESSMENT: FY 2023-2024

Reset Validation Submit Go Back to Data Entry Save All

**1. Coverage**

Reliability parameters for water supply, wastewater, SWM and SWD		2022-2023	2023-2024
<b>1.1 What is the basis of estimation of</b>			
HHs served with individual water supply connections	1.Through household surveys (1-5 yrs)	YES	-Select- ▼
	2.Through property tax/billing records	YES	-Select- ▼
	3. Number of residential connections	YES	-Select- ▼
	4. Past trends/surveys	YES	-Select- ▼
	5. Area covered by distribution network	YES	-Select- ▼
	6. Road covered by network length	YES	-Select- ▼
Properties served with toilets (individual + community)	1. Through household surveys (1-5 yrs)	YES	-Select- ▼
	2. Through property tax records	YES	-Select- ▼
	3. Area covered by toilet facilities	YES	-Select- ▼

# SLB handbook explains the frequency of data capturing



Highest/Preferred level of **Reliability (A)** for all the **28** indicators is based on either of the below measurement type:

- HHs survey
- Operational Record/Log keeping
- Multiple options of data recording

## Water Supply Indicators

<b>A</b> Coverage of Water Network	<b>D</b> Per Capita Water Supply	<b>D</b> Continuity of Service	<b>D</b> Extent of NRW
<b>A</b> Extent of Metering	<b>D</b> Quality of Service	<b>D</b> Complaint Redressal	<b>A</b> Collection of Charges
			<b>A</b> Cost Recovery

## Sewage Management Indicators

<b>A</b> Coverage of Toilets	<b>A</b> Coverage of Sewerage network	<b>A</b> Collection Efficiency of Sewerage Network	<b>A</b> Adequacy of Treatment Plants
<b>D</b> Extent of Recycle & Reuse	<b>D</b> Quality of Service	<b>D</b> Complaint Redressal	<b>A</b> Collection of Charges
			<b>A</b> Cost Recovery

## Solid waste Management Indicators

<b>D</b> Coverage of D2D service	<b>D</b> Collection of MSW	<b>D</b> Extent of Segregation	<b>D</b> Extent of Scientific Disposal
<b>D</b> Extent of Reuse & Recovery	<b>D</b> Complaint Redressal	<b>A</b> Cost Recovery	<b>A</b> Collection of Charges

Frequency of Measurement  
**A** Annual  
**D** Daily

# Adopt a digital systems for improving data reliability

1

## Real time Approach

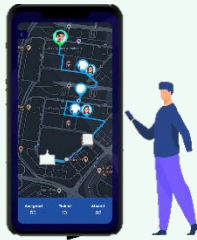
Automized data capturing and monitoring through IOT

Automation at service points



Applications and Dashboards

Smart monitoring and decision making



- Less human interventions.
- Smooth communication and analysis of data.

2

## Hybrid Approach

Digitized + Manual data capturing and monitoring



Mechanized devices

Digitized record keeping



Page 2

Standardized data formats

- Budget friendly and sustainable.

3

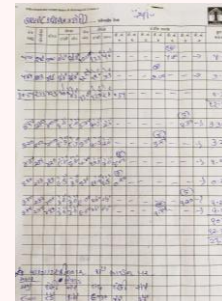
## Manual Approach

Data capturing and monitoring through standard manual methods



Household survey / capturing service-related data

Hands on field assessment



Manual data formats and recording

- Highly human intensive.
- Difficult to manage data records.

## 2. Data Systems Strengthening – Guess-based data uploading

### Issue/ Challenge

- Guess based data uploading on the portal

### Solution

- Use formats shared to capture the data on regular basis- **on a frequency suggested by MoHUA**

KPI	Main Form	Supporting Form	Frequency of data calculation	Auto calculated/ Enter data
Coverage of water supply service & Extent of metering	Form WS01: Coverage of water supply service		Yearly Format	Auto calculated
		Form WS01A: Population Forecast	Yearly Format	Enter data
		Form WS01B: Number of households with water supply connection	Yearly Format	Enter data
Per capita water supplied	Form WS02: Per capita water supplied		Monthly Format	Auto calculated
		Form WS02A: Quantum of treated water supply-Method 1 (with meter)	Daily Format	Enter data
		Form WS02B: Quantum of treated water supply-Method 2 (without meter)	Monthly Format	Auto calculated
		Form WS02C: Pumping details	Daily Format	Enter data
Extent of Non-revenue water	Form WS04: Extent of Non-revenue water		Monthly Format	Auto calculated
		Form WS04A: Total Quantum of water Billed	Monthly Format	Auto calculated
		Form WS04B: Quantum of water received by Valve operation and	Monthly Format	Auto calculated
Continuity of water supply	Form WS05: Continuity of water supply		Monthly Format	Auto calculated
		Form WS05A: Duration of water supply by valve operations	Daily Format	Enter data
		Form WS05B: Consumer end survey	Quarterly Format	Enter data
Quality of water supplied	Form WS06: Quality of water supplied		Monthly Format	Auto calculated
		Form WS06A: Water quality monthly report	Daily Format	Enter data
		Form WS06B: Frequency of required water quality tests	Sample form	
Efficiency of consumer complaint redressal	Form WS07: Efficiency of consumer complaint		Monthly Format	Enter data
Cost recovery in water supply services	Form WS08: Cost recovery in water supply services		Yearly Format	Enter data
Efficiency in collection of water supply related charges	Form WS09: Efficiency in collection of water supply related charges		Monthly Format	Enter data
Coverage of water supply connections in slum	Form WS10: Coverage of water supply connections		Yearly Format	Auto calculated
		Form SLUM01: Services in slums (Slum level information)	Sample form	Enter data
		Form SLUM02: Slum Household Survey Form	Sample form	



Download Excel based formats from here:

<https://drive.google.com/drive/u/0/folders/1QEDRfMkC0ySimxSy-duRErhaMJdA-ate>

# Use simple formats shared to capture accurate data

Use simple formats shared to capture accurate data of all 28 KPIs- enter data

- Chief officers and City engineers – To train your staff on how to capture data
- **State can conduct workshop on this**

Formats for all types of cities

1. Metered and Non-metered cities
  2. Sewered and Non-sewered cities
- Digital formats that can be embedded in IOT – to generated App
  - Printed version can also be used to enter data manually

Monthly Format				
Form WS05: Continuity of water supply				
About: This form would collect data of water supply duration with appropriate pressure and water quantity delivered to generate continuity of water. Source of this information will be Form WS05A.				
Name of Urban Local Body:	ABC Municipal Council		Date:	
			For Year:	
Location:	Municipal Head office			
Calculated by:	Municipal Engineer / City Engineer			
Frequency of recording:	<input type="checkbox"/> Daily	<input checked="" type="checkbox"/> Monthly	<input type="checkbox"/> Quarterly	<input type="checkbox"/> Yearly
Reported to:	Chief officer			
Frequency of reporting:	<input type="checkbox"/> Daily	<input checked="" type="checkbox"/> Monthly	<input type="checkbox"/> Quarterly	<input type="checkbox"/> Yearly
	Month	Water supply duration	Total days in the month	Average water supply duration per day
Column	A	B	C	D
Unit	-	Hours	days	Hours/day
Source	-	Form WS05A	-	(B/C)
1	April	15.67	30	0.52
2	May	20.67	31	0.67
3	June	20.00	30	0.67
4	July	20.67	31	0.67
5	August	20.67	31	0.67
6	September	20.00	30	0.67
7	October	20.67	31	0.67
8	November	20.00	30	0.67
9	December	20.68	31	0.67
10	January	20.67	31	0.67
11	February	19.33	29	0.67
12	March	20.67	31	0.67
Average				0.65
				Minutes/day
				39.28



# 3. Discrepancy in data

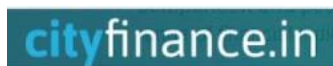
## Issue/ Challenge

- Discrepancy in data uploaded on PAS

## Solution

- Data should be checked by city engineers
- It should be in alignment with data uploaded on other mission dashboards like SBM, AMRUT, E-Nagar etc.

General Information	Water Supply	Sewerage and Drainage	Solid Waste Management	ERI	Reliability
WATER SUPPLY : FY 2022-2023					
Go Back to Data Entry					
1. COVERAGE OF WATER SUPPLY CONNECTIONS					
Water Service Coverage - Number of Connections					
Item	Unit	2021-2022	2022-2023		
Does the ULB have water meters at consumer end?	Yes/No		NO		
1.1 Domestic Connections (Metered Functional)	Number	NA	NA		
1.2 Domestic Connections (Metered Non-Functional)	Number	NA	NA		
1.3 Domestic Connections (Unmetered)	Number	5717	5805		
Domestic connections (Total)	Number	5717	5805		



All Property Details Report											
Financial Year 2023-24											
Construction Area of Non-Resident Property			Total Open Area of Non-Resident Property			Resident Property count having special water tax			Non-Resident Property count having special water tax		
Active Property	Inactive Property	Total Construction Area	Active Property	Inactive Property	Total Open Area	Active Property	Inactive Property	Total Connections	Active Property	Inactive Property	Total Connections
865	1,589	2,11,454	7,86,013	1,400	7,87,413	4,202	0	4,202	264	0	264

# 4. Data entered without supporting documents

## Issue/ Challenge

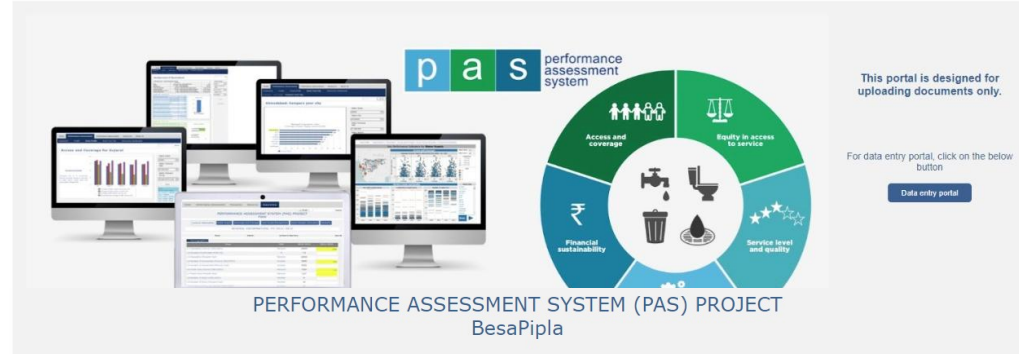
- Data entered without any supporting documents

## Solution

- Provision in the PAS portal for uploading supporting data
- All the supporting documents should be uploaded after taking approval from chief officer

<https://documents.pas.org.in/>

### PERFORMANCE ASSESSMENT SYSTEM (PAS) PROJECT



General Information

Water Supply

Sewerage and Drainage

Solid Waste Management

ULB's Undertaking

General Information: FY 2022-2023

#### Upload Documents

\* Please ensure all fields are completed accurately, and attach the necessary files.

1. Total population of city (Present Year) \*

Select document

Choose File

No file chosen

2. Total households in city (Present Year) \*

Select document

Choose File

No file chosen

3. To

Property tax survey revision report- Property tax database  
Any other population survey if available for eg. IHHL survey etc  
Demand and Collection Book (DCB) register  
Certified copy of report generated from IWBPF/ MAINET/ e-governance portal

Choose File

No file chosen

Please ensure that the number of properties exceeds the number of households in cities. Exclude open plots and abandoned properties from the total count.

**Contact us for any support:**

**Mr. Jay Shah – (M) 7600008838**

**Ms. Dhvani Sheth – (M) 9537059889**

**Mr. Dhruv Bhavsar – (M) 9227230713**

**Email us to at: [cwas@cept.ac.in](mailto:cwas@cept.ac.in)**



# Thank you

C-WAS

CENTER  
FOR WATER AND  
SANITATION

CRDF

CEPT RESEARCH  
AND DEVELOPMENT  
FOUNDATION

CEPT  
UNIVERSITY

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## About us

The Center for Water and Sanitation (C-WAS) at CEPT University carries out various activities – action research, training, advocacy to enable state and local governments to improve delivery of services.



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